

# PASSAIC COUNTY IMPROVEMENT AUTHORITY

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# **DECEMBER 31, 2010**

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# PASSAIC COUNTY IMPROVEMENT AUTHORITY 401 Grand Street Paterson, New Jersey 07505

May 18, 2011

To the Board of Commissioners Passaic County Improvement Authority Paterson, New Jersey

The comprehensive annual financial report (CAFR) of the Passaic County Improvement Authority ("Authority") for the year ended December 31, 2010 is submitted herewith. Responsibility for both the accuracy of the data, and the completeness and fairness of the presentation including all disclosures, rests with Authority management. We believe that the data presented is accurate in all material respects; that the report is presented in a manner designed to fairly set forth the results of operations of the Authority as measured by the financial activity of its funds; that the report fairly presents the financial position of the Authority for the year then ended; and that all disclosures necessary to enable the reader to gain a maximum understanding of the Authority's financial activities have been included.

The CAFR is presented in two main sections:

- 1. **Introductory Section**: Provides information on the contents of the report, this transmittal letter and the Authority's organizational structure.
- 2. **Financial Section**: Includes the auditor's opinion, management discussion and analysis, basic financial statements and other supplemental information.

# Profile of the Government

In the seven (7) years since the Board of Chosen Freeholders created the Passaic County Improvement Authority, the Authority has financed over one hundred thirty million dollars of capital projects in Passaic County, significantly reducing interest, financing and debt service costs to taxpayers. Entities served include the County, health care facilities and non-profit entities.

# Organization of Structure

The Passaic County Improvement Authority consists of a Chairman, a Vice-Chairman, Secretary/Treasurer and two (2) other Commissioners. In 2007, the Improvement Authority employed an Executive Director.

# **Overview of Services**

Our professional finance team constantly monitors the public bond markets for fluctuations that create refunding opportunities to generate present value savings of at least 3% for our borrowers.

The Authority has unique capabilities when navigating the public bond markets on behalf of municipalities, school districts and local utility authorities. Our ability to conduct negotiated bond sales often results in significant savings, even as the bonds are being priced. The ability to pool the needs of different government entities not only generates issuance costs savings through economies of scale; it also creates bond sales of a size and of terms attractive to institutional investors. Local governments and school districts are able to take advantage of Passaic County's good name and excellent credit rating to achieve lower interest rates.

# **Future Plans**

The Authority has several financings planned for 2011 and is hopeful that additional project financing requests are presented for their consideration.

# **Financial Information**

### Internal Controls

In developing and evaluating the Authority's accounting system, an important consideration is the overall adequacy of internal controls. Internal controls are designed to provide the Authority management with reasonable (but not absolute) assurance regarding (a) the safeguarding of assets against loss from unauthorized use or disposition, and (b) the overall reliability of the financial records for preparing financial statements and for maintaining accountability and control over the Authority's assets.

The concept of reasonable assurance recognizes that (1) the cost of a control should not exceed the benefits likely to be derived, and (2) the evaluation of cost and benefits requires estimates and judgment by management.

# **Financial Operating Results**

The management discussion and analysis that follows, summarizes and reviews the Authority's financial operations.

# **Independent Audit**

The Authority is required to have an annual audit of the books of account, financial records, and transactions conducted by independent certified public accountants selected by the Board of Commissioners. This requirement has been complied with. The independent auditors' report on the 2010 fiscal year financial statements of the Authority has been included in the financial section of this report.

# Acknowledgment

In closing, preparation of the report would not have been possible without the leadership and support of the fellow Commissioners, our attorney and the entire professional team.

# PASSAIC COUNTY IMPROVEMENT AUTHORITY

### **OFFICIALS IN OFFICE**

# **DECEMBER 31, 2010**

The following were in office at December 31, 2010:

# **Members of the Authority**

Dennis F. Marco Chairman March 2011

Wayne Alston Vice Chairman March 2012

Joseph C. Petriello, Esq. Commissioner March 2013

Vacant Commissioner March 2014

Russell J. Bleecker Secretary/Treasurer March 2010

# Other Officials

Nicole S. Fox Executive Director

Peter A. Tucci, Jr. Attorney

Wilentz, Goldman & Spitzer Bond Counsel

Samuel Klein and Company Independent Auditors

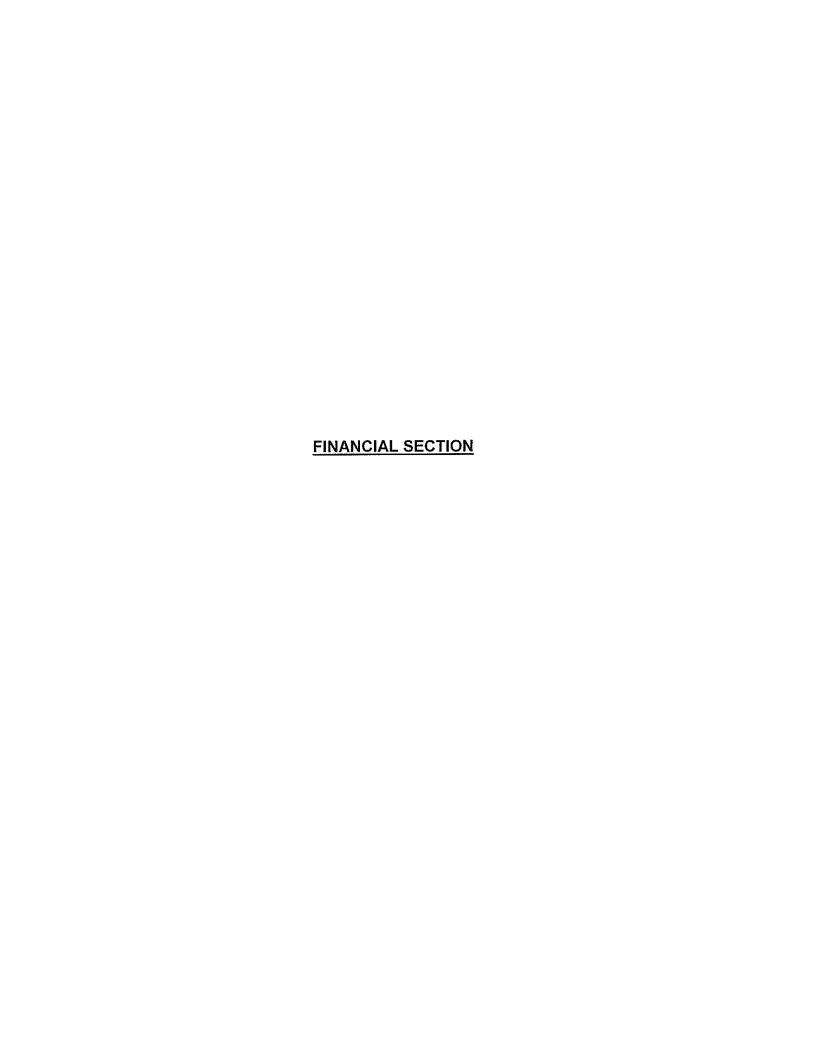
PNC Bank Depository

Capital One Depository

TD Wealth Management Trustee

U.S. Bank Corporate Services Trustee

N W Financial Group, LLC Financial Advisor



### SAMUEL KLEIN AND COMPANY

CERTIFIED PUBLIC ACCOUNTANTS

550 Broad Street, 11th Floor Newark, N.J. 07102-4543 Phone (973) 624-6100 Fax (973) 624-6101 36 West Main Street, Suite 301 Freehold, N.J. 07728-2291 Phone (732) 780-2600 Fax (732) 780-1030

# INDEPENDENT AUDITOR'S REPORT

Honorable Chairman and Members of the Passaic County Improvement Authority County of Passaic, New Jersey

We have audited the accompanying financial statements of the Passaic County Improvement Authority (the "Authority"), County of Passaic, State of New Jersey, as of and for the years ended December 31, 2010 and 2009, as listed in the table of contents. These financial statements and schedules are the responsibility of the Authority's management. Our responsibility is to express an opinion on these financial statements and schedules based on our audit.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall basic financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Authority, as of December 31, 2010 and 2009, and the results of its operations and its cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America.

# INDEPENDENT AUDITOR'S REPORT (CONTINUED)

In accordance with *Government Auditing Standards*, we have also issued our report dated May 18, 2011, on our consideration of the Authority's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

The management's discussion and analysis on pages 9 through 11 is not a required part of the basic financial statement but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming an opinion on the financial statements of the Authority, taken as a whole. The information included in the introductory section and supplementary information is presented for purposes of additional analysis and is not a required part of the financial statements, but is presented as additional analytical data as required by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

Walter Ryglicki

Certified Public Accountant

Registered Municipal Accountant #408

SAMUEL RUEIN AND COMPANY

Newark, New Jersey May 18, 2011

# SAMUEL KLEIN AND COMPANY

CERTIFIED PUBLIC ACCOUNTANTS

550 Broad Street, 11th Floor Newark, N.J. 07102-4543 Phone (973) 624-6100 Fax (973) 624-6101 36 West Main Street, Suite 301 Freehold, N.J. 07728-2291 Phone (732) 780-2600 Fax (732) 780-1030

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Chairman and Members of the Passaic County Improvement Authority County of Passaic, New Jersey

We have audited the financial statements of the Passaic County Improvement Authority, County of Passaic, State of New Jersey (the "Authority"), as of and for the year ended December 31, 2010, and have issued our report thereon dated May 18, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Authority's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A material weakness is a deficiency or combination of deficiencies in internal control, such that there is reasonable possibility that a material misstatement of the financial statements will not be prevented or detected and corrected on a timely basis.

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS (CONTINUED)

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designated to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or materially weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

# Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Authority's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the management and members of the Authority's Board; and for filing with the Division of Local Government Services, Department of Community Affairs, State of New Jersey; and is not intended to be and should not be used by anyone other than these specified parties.

Walter Ryglicki

Certified Public Accountant

Registered Municipal Accountant #408

SAMUEL KVEIN AND COMPANY

Newark, New Jersey May 18, 2011

# MANAGEMENT'S DISCUSSION AND ANALYSIS

Within this section of the Passaic County Improvement Authority's ("Authority") annual financial report, the management of the Authority provides narrative discussion and analysis of the financial activities of the Authority for the audit year ending December 31, 2010.

The Authority's financial performance is discussed and analyzed within the context of the accompanying financial statements and notes following this section.

# Discussion of Financial Statements Included in Annual Audit

The Authority prepares and presents its financial statements on several different bases, because of accounting requirements and for internal use purposes.

The first set of statements which consist of the Comparative Statement of Net Assets, the Comparative Statement of Revenues, Expenses and Changes in Net Assets, and the Comparative Statement of Cash Flows is prepared on an accrual basis and is in accordance with accounting principles generally accepted in the United States of America (GAAP) applicable to enterprise funds of state and local governments. These statements are the official financial statements of the Passaic County Improvement Authority.

After the first set of statements and the "Notes to the Financial Statements" that follow is the second set of statements. These statements are considered "Supplemental Information".

For the purpose of the Management Discussion and Analysis, the ensuing discussion will review the official statements of the Passaic County Improvement Authority, those prepared on an accrual basis and in accordance with accounting principles generally accepted in the United States of America (GAAP) applicable to enterprise funds of state and local governments. This is the first set of statements included in the annual audit report.

# MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)

# Statement of Net Assets

The Passaic County Improvement Authority's Total Assets were \$191,921,420. Total liabilities were \$191,461,872. Assets exceed liabilities by \$459,548.

The Passaic County Improvement Authority's Net Assets of \$459,548 are comprised of the following:

1. Unrestricted net assets \$459,548 represent the portion available to maintain the Authority's continuing operating obligations.

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		<u>2010</u>			2009
Total Current Assets	\$	944,800	;	\$	424,604
Total Restricted Assets		187,022,079			119,466,759
Deferred Charges -					
Bond Issuance Costs		3,954,541			3,080,657
Total Assets	\$	191,921,420		ì	122,972,020
Total Current Liabilities Payable					
from Unrestricted Assets	\$	47,834	,	\$	69,526
Total Current Liabilities Payable					
from Restricted Assets		16,420,647			6,239,667
Long Term Bonds Payable - Net		174,993,391			116,445,916
	ø	101 461 070	d	n	100 755 100
Total Liabilities		191,461,872		)	122,755,109
Net Assets - Unrestricted	\$_	459,548	:	\$	216,911
Total Net Assets	\$	459,548	_9	5	216,911

# MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)

# Statement of Revenues, Expenses and Changes in Net Assets

Total Net Assets as of December 31, 2010 were \$459,548.

# Year Ended December 31,

	<u>2010</u>		2009
Total Operating Revenues	 6,650,806		5,829,243
Total Operating Expenses	\$ 6,250,566	_\$	5,827,941
Operating Income	\$ 400,240	\$	1,302
Non-Operating Revenues/ (Expenses) - Net	\$ (157,603)	\$	(100,851)
Change in Net Assets	242,637		(99,549)
Net Assets, Beginning	 216,911		316,460
Net Assets, Ending	 459,548	\$	216,911

# Statement of Cash Flows

Net increase in Cash and Cash Equivalents is \$23,424,304.



THE PASSAIC COUNTY IMPROVEMENT AUTHORITY COMPARATIVE STATEMENT OF NET ASSETS DECEMBER 31, 2010 AND 2009

	Total	285,094 1,283 138,227	424,604	11,982,073	107,484,586	3,080,657	122,972,020		2,455,000 2,780,346 1,073,847	6,309,193	116,445,916	122,755,109		216,911
2009	Eliminations	\$ \$	(8,075)				\$ (8,075) \$		\$ \$ (8,07 <u>5)</u>	(8,075)		(8,075)		         
	Restricted Fund	\$ 134,372 8,075	142,447	11,982,073	107,484,686	3,080,657	\$ 122,689,863		\$ 2,455,000 2,780,346 1,004,321 4,280	6,243,947	116,445,916	122,689,863		·
	Unrestricted Fund	\$ 285,094 1,283 3,855	290,232				\$ 290,232		\$ 69,526 3,795	73,321		73,321		\$ 216,911
	Total	511,475 955 417,155 9,661 5,554	944,800	35,179,996	151,842,083	3,954,541	\$ 191,921,420		\$ 3,403,233 2,737,314 10,322,380 5,554	16,468,481	174,993,391	191,461,872		\$ 459,548
0	Eliminations	s s	(8,075)				\$ (8,075)		(8,075)	(8,075)		(8,075)		s
2010	Restricted Fund	5 417,155 9,661 13,629	440,445	35,179,996	151,842,083	3,954,541	\$ 191,417,065		\$ 3,403,233 2,737,314 10,274,546 8,581	16,423,674	174,993,391	191,417,065		S
	Unrestricted Fund	S 511,475	512,430				\$ 512,430		\$ 47,834 5,048	52,882		52,882		\$ 459,548
	ASSETS	Current assets: Cash and Cash Equivalents Prepaid Expenses Other current assets Due from municipalities Interfund receivable	Total current assets	Restricted Cash and Cash Equivalents	Restricted net investment in direct financing leases, less construction costs to be incurred of \$24,300,338 and \$9,447,314 in 2010 and 2009 respectively	Non-current assets: Bond issuance costs, less accumulated amortization	Total assets	LIABILITIES	Current liabilities: Current portion of bonds payable Due to municipalities/counties Accued expenses and other current liabilities Interfund payable	Total current liabilities	Noncurrent liabilities: Bonds payable, net of current portion, and unamortized original issue premium/discount	Total liabilities	NETASSETS	Net assets

See Notes to Financial Statements.

THE PASSAIC COUNTY IMPROVEMENT AUTHORITY
COMPARATIVE STATEMENT OF REVENUES AND EXPENSES
AND CHANGES IN NET ASSETS
FOR THE YEAR ENDED DECEMBER 31, 2010 AND 2009

	Total	\$ 124,645 5,704,598	5,829,243	335,011 5,492,930	5,827,941	1,302	(107,623) 6,750 22	(100,851)	(99,549)	316,460	\$ 216,911
2009	Restricted Fund	\$ 5,704,598	5,704,598	107,651 5,492,930	5,600,581	104,017	(107,623)	(104,017)		1	٠
	Unrestricted Fund	\$ 124,645	124,645	227,360	227,360	(102,715)	3,144	3,166	(99,549)	316,460	\$ 216,911
	<u>Total</u>	507,423 6,143,383	6,650,806	369,266 5,881,300	6,250,566	400,240	(158,857) 1,239	(157,603)	242,637	216,911	459,548
2010	Restricted Fund	\$ 87,092 \$ 6,143,383	6,230,475	190,318 5,881,300	6,071,618	158,857	(158,857)	(158,857)		t	<b>.</b>
	Unrestricted Fund	420,331	420,331	178,948	178,948	241,383	1,239	1,254	242,637	216,911	459,548
		Operating Revenues: Administrative Bevelopment and financial assistance	Total operating revenues	Operating Expenses: Administrative Interest, net	Total operating expenses	Operating income/(loss)	Nonoperating revenues/(expenses): Amortization of costs of issuance Interest on investments Miscellaneous	Total non-operating revenues (expenses)	Change in net assets	Net assets, beginning	Net assets, ending

See Notes to Financial Statements.

THE PASSAIC COUNTY IMPROVEMENT AUTHORITY
COMPARATIVE STATEMENT OF CASH FLOWS
FOR THE YEAR ENDED DECEMBER 31, 2010 AND 2009

Unrestricted	Cash flows from operating activities: Changes in net assets Adjustments to reconcile revenues over/(under) expenses	to net cash provided by operating activities: Depreciation and amortization Amortization of bond discounts/premiums	alities/county	3,855 Decrease)/decrease in other current assets Decrease/(increase) in restricted bonds receivable Increase/(decrease) in accrued expenses and other liabilities (21,692)	ncrease/(decrease) in capitalized interest payable increase(decrease) in interfund payables	Net cash provided by operating activities	Cash flows provided by/(used in) investing activities:	Net cash (used in)/provided by investing activities	Cash flows from financing activities: Payment of bonds payable Proceeds utilized for project costs	Net cash provided by/(used in) financing activities	Net increase/(decrease) in cash and cash equivalents	Cash and cash equivalents, beginning of year	Cash and cash equivalents, end of year \$\$\$	Reconciliation to balance sheet: Cash and cash equivalents - Unrestricted Cash and cash equivalents - Restricted
2010 Restricted Fund	<i></i>	158,857 (16,816)	(52,693)	(282,783) 1,813,948 7,465,603	1,804,622	10,890,738	61,843,500	61,843,500	(2,589,459) (46,946,856)	(49,536,315)	23,197,923	11,982,073	35,179,996 \$	35,179,996
Total	242,637	158,857 (16,816)	328 (52,693)	(276,928) 1,813,948 7,443,911	1,804,622	11,117,119	61,843,500	61,843,500	(2,589,459) (46,946,856)	(49,536,315)	23,424,304	12,267,167	35,691,471	511,475 35,179,996
Unrestricted Fund	\$ (99,549)		2,300	(3,855)	3,795	(104,848)		ŧ			(104,848)	389,942	\$ 285,094	\$ 285,094
2009 Restricted Fund	ω	107,623 (14,561)	(109,352)	(125,747) 2,285,000 133,014		2,275,977	8,587,000	8,587,000	(2,345,000) (13,329,667)	(15,674,667)	(4,811,690)	16,793,763	\$ 11,982,073	\$ 11,982,073
Total	\$ (99,549)	107,623 (14,561)	2,300 (109,352)	2,285,000 125,475	3,795	2,171,129	8,587,000	8,587,000	(2,345,000) (13,329,667)	(15,674,667)	(4,916,538)	17,183,705	\$ 12,267,167	\$ 285,094

See Notes to Financial Statements.

12,267,167

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\$ 11,982,073

285,094

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35,691,471

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35,179,996

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511,475

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# 1. REPORTING ENTITY

The Passaic County Improvement Authority (the "Authority") is a political subdivision of the State of New Jersey. The Authority has the power to acquire, construct, renovate and install any "public facility", to issue its bonds, notes or other obligations to finance the costs of such public facility and to purchase bonds.

The Authority's primary activities consist of the administration and further development of financings to provide local government units, including the County with funds for the acquisition, construction renovation or installation of any public facility.

# 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# A. Basis of Financial Statements

The financial statements of the Authority have been prepared on the accrual basis of accounting with certain elimination entries, in accordance with governmental accounting standards applicable to local government units. The Authority's operations are segregated into unrestricted operations, which include operating the Authority, development and financial assistance functions and administrative functions, and restricted operations of the Authority, which include the administration of the various financing programs for the local government units. All significant interfund balances and transactions have been eliminated for the purpose of financial reporting.

# B. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

### C. Unrestricted – Cash, Cash Equivalents and Investments

Cash includes petty cash, change funds, cash in banks, savings accounts, money markets, or highly liquid securities with a maturity date of three (3) months or less at the time of purchase which may be withdrawn at any time without prior notice or penalty. Cash equivalents are defined as short-term, highly liquid securities that are both readily convertible to known amounts of cash and so near their maturity that they present insignificant risk of changes in value because of changes in interest rates. Generally, only securities with original maturities of three (3) months or less meet this definition. For the Statements of Cash Flows the Authority includes all cash, cash equivalents and investments.

# 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### D. Restricted - Cash, Cash Equivalents and Investments

Restricted cash, cash equivalents and investments are stated at cost, which approximates market. These assets are restricted for the future redemption of bonds payable and future investments in direct financing leases. Restricted cash, cash equivalents and investments are principally held in interest bearing bank accounts or U. S. Government obligations, and are held by independent trustees.

# E. Inventory

At December 31, 2010, the Authority had no inventory.

### F. Capital Assets

At December 31, 2010, the Authority had no Capital Assets.

# G. Bond Issuance Costs

Bond issuance costs are stated at cost less accumulated amortization. Amortization is provided over the lives of the bonds (15 to 30 years).

# 3. CASH, CASH EQUIVALENTS AND INVESTMENTS

Cash and cash equivalents include petty cash, change funds, amounts in deposits, and short-term investments with original maturities of three months or less.

Investments are stated at cost, which approximates market. The Authority classifies certificates of deposit that have original maturity dates of more than three months but less than twelve months from the date of purchase, as investments.

### Cash and Cash Equivalents

New Jersey statutes require Authorities to deposit public funds in public depositories that are insured by the Federal Deposit Insurance Corporation, or by any other agency of the United States that insures deposits made in public depositories. Authorities may also deposit public funds in the State of New Jersey Cash Management Fund.

New Jersey statutes require public depositories to maintain collateral for deposits of public funds that exceed depository insurance limits as follows:

The market value of the collateral must equal at least 5% of the average daily balance of collected public funds on deposit.

# CASH, CASH EQUIVALENTS AND INVESTMENTS (CONTINUED)

### Cash and Cash Equivalents (Continued)

In addition to the above collateral requirement, if the public funds deposited exceed 75% of the capital funds of the depository, the depository must provide collateral having a market value at least equal to 100% of the amount exceeding 75%.

All collateral must be deposited with the Federal Reserve Bank of New York, the Federal Reserve Bank of Philadelphia, the Federal Home Loan Bank of New York or a banking institution that is a member of the Federal Reserve System and has capital funds of not less then \$25,000,000.

# Investments

New Jersey statutes permit the Authority to purchase the following types of securities:

- Bonds or other obligations of the United States of America or obligations guaranteed by the United States of America. This includes instruments such as Treasury bills, notes and bonds.
- Government money market mutual funds.
- Any federal agency or instrumentality obligation authorized by Congress that matures within 397 days from the date of purchase, and has a fixed rate of interest not dependent on any index or external factors.
- Bonds or other obligations of the local unit or school districts of which the local unit is a part.
- Any other obligations with maturities not exceeding 397 days, as permitted by the Division of Investments, New Jersey State Department of Treasury.
- Local government investment pools.
- New Jersey State Cash Management Fund.
- Repurchase agreements of fully collateralized securities, subject to special conditions.

# 3. CASH, CASH EQUIVALENTS AND INVESTMENTS (CONTINUED)

# Investments (Continued)

New Jersey statutes and the various participant's Bond Resolutions authorize the Authority to invest in obligations which are obligations of or guaranteed by the Federal Government and certain State managed funds whose investments are primarily in federal securities and certain banking institutions. As indicated by GASB #3 as amended by GASB #40, all securities with a maturity date of more than three (3) months from the date of purchase are deemed to be investments of the Authority.

At December 31, 2010, the Authority's total cash, cash equivalents and investments are as follows:

Unrestricted	\$ 511,475
Restricted	 35,179,996
	\$ 35,691,471

# 4. RESTRICTED NET INVESTMENT IN DIRECT FINANCING LEASES

The Authority issued bonds (Refer to Note 5) to finance the acquisition, construction and renovation of certain capital improvements on behalf of local government units. The Authority then leased such capital assets to the local government units and the County of Passaic. The leases are accounted for as direct financing leases with payment terms parallel to the bond debt service requirements. The restricted investment in direct financing leases represents the future minimum lease payments receivable less the cost to be incurred in connection with the construction of the capital improvements at December 31, 2010.

Future minimum lease payments to be received for the next five (5) years and every five (5) years thereafter under direct financing leases are as follows:

	Restricted
Next five years:	
2011	\$ 3,404,961
2012	3,591,501
2013	4,342,178
2014	4,520,531
2015	4,940,727_
	20,799,898
Thereafter:	
2016	5,148,834
2017	5,355,705
2018	5,813,625
2019	6,048,524
2020	6,400,767_
	28,767,455
2021	6,677,342
2022	7,152,401
2023	7,458,594
2024	8,243,636
2025	6,937,508
2020	36,469,481

# 4. RESTRICTED NET INVESTMENT IN DIRECT FINANCING LEASES (CONTINUED)

	 Restricted
2026 2027 2028 2029 2030	\$ 6,782,366 7,172,541 7,106,148 7,428,002 7,780,428
	 36,269,485
2031 2032 2033 2034 2035	7,837,380 8,001,442 8,392,077 8,803,960 8,781,243
2000	41,816,102
2036 2037 2038 2039 2040	2,725,000 1,365,000 1,435,000 1,505,000 1,585,000 8,615,000
2041	1,660,000
2042	 1,745,000 3,405,000
Total Minimum Obligation	\$ 176,142,421
Less: Construction Costs to be Incurred	\$ 24,300,338
	 151,842,083

# 5. LONG TERM DEBT

The detail of bonds payable as of December 31, 2010 is as follows:

# Bonds Payable:

\$6,000,000 Prosecutors Office Improvements Bonds, Series 2005 (Net of unamortized premium of \$16,731 in 2010)	\$ 5,126,731
\$18,370,000 Parking Facility Revenue Bonds, Series 2005 A&B (Net of unamortized premium/discount of \$147 in 2010)	17,595,147
\$65,000,000 Preakness Healthcare Facility, Series 2005 (Net of unamortized premium of \$1,843,493 in 2010)	63,083,493
\$22,960,000 Preakness Healthcare Facility, Series 2006 (Net of unamortized premium of \$371,693 in 2010)	22,461,693
\$8,587,000 Capital Equipment Lease Bonds, Series 2009 (Net of unamortized premium of \$327,718 in 2010)	8,769,718
\$21,931,500 Yeshiva K'Tana Revenue Refunding Series 2010	21,753,421
\$29,620,000 200 Hospital Plaza Corporation Project Series 2010 (Net of unamortized premium of \$539,606 in 2010)	30,159,606
\$10,292,000 Recovery Zone Project Series 2010 (Net of unamortized premium of \$60,527 in 2010)	10,352,527
	\$ 179,302,336
Less: Current Portion	 3,403,233
Long Term Portion	\$ 175,899,103

# 5. LONG TERM DEBT (CONTINUED)

(A) The \$6,000,000 Prosecutors Office Building Improvements Project Lease Revenue Bonds, Series 2005, were issued to (i) provide funds for the renovation of a building which shall serve as a consolidated location from which the governmental functions of the County of Passaic Prosecutor are carried out, (ii) provide funds for the costs of issuance, and (iii) to provide funds for capitalized interest.

The remaining bonds are payable in annual installments ranging from \$250,000 in 2011 to \$450,000 in 2025. The bonds bear interest at rates ranging from 4% to 5%.

The bonds maturing on or after December 15, 2016 are subject to redemption prior to maturity at the option of the Authority, with consent of the County, on or after April 15, 2015.

(B) The \$18,370,000 Parking Facility Revenue Bonds, Series 2005 (Paterson Parking Deck Project) are comprised of:

The \$14,535,000 Series A (tax exempt) bonds are payable in annual installments ranging from \$335,000 in 2011 to \$565,000 in 2025 at interest rates ranging from 3.2% to 4.5%.

The \$3,835,000 Series B (taxable) bonds are payable in annual installments ranging from \$75,000 in 2011 to \$155,000 in 2025 at interest rates ranging from 4.79% to 5.375%.

The Bonds were issued to (i) finance a portion of the cost of an approximately 950 space parking garage and connecting walkway with Passaic County Community College, (ii) fund capitalized interest, (iii) fund the Bond Reserve Fund, (iv) provide for costs of issuance and (v) reimburse the Paterson Parking Authority.

The Bonds maturing on or after April 15, 2016 are subject to redemption prior to maturity on or after April 15, 2015.

# 5. LONG TERM DEBT (CONTINUED)

(C) The \$65,000,000 Preakness Healthcare Center Expansion Project Lease Revenue Bonds, Series 2005 were issued to provide funds to finance (i) renovation and expansion of Preakness Healthcare Center (ii) capitalized interest and (iii) the payment of certain costs of issuance.

The remaining Bonds are payable in annual installments ranging from \$1,335,000 in 2011 to \$4,135,000 in 2035. The Bonds bear interest at rates ranging from 3.25% to 5%.

The Bonds maturing on or after May 1, 2016 are subject to redemption prior to maturity on or after May 1, 2015.

(D) The \$22,960,000 Preakness Healthcare Center Expansion Project Lease Revenue Bonds, Series 2006 were issued to provide additional funds necessary to complete the expansion of the Preakness Healthcare Center.

The remaining Bonds are payable in annual installments ranging from \$465,000 in 2011 to \$1,425,000 in 2036. The Bonds bear interest at rates ranging from 4% to 5%.

The Bonds maturing on or after May 1, 2017 are subject to redemption prior to maturity on or after May 1, 2016.

(E) The \$8,587,000 Capital Equipment Lease Bonds Series 2009 were issued to provide funds to finance capital equipment for certain municipal local units.

The remaining bonds are payable in annual installments ranging from \$90,000 in 2011 to \$1,075,000 in 2023. The bonds bear interest at rates ranging from 4.25% to 5.5% and a term bond of \$1,587,000 at 5.5% due October 1, 2025.

(F) The \$21,931,500 Yeshiva K'Tana Revenue Refunding Series 2010 were issued to finance outstanding loans of entity.

The remaining bonds are payable on a monthly basis from \$43,619.13 on December 5, 2011 to \$111,963.27 on September 5, 2035.

(G) The \$29,620,000 200 Hospital Plaza Corporation Project Series 2010 were issued to finance the construction of a parking facility.

The remaining bonds are payable in annual installments ranging from \$575,000 in 2011 to \$1,745,000 in 2042. The bonds bear interest at rates ranging from 3% to 5%.

# 5. LONG TERM DEBT (CONTINUED)

(H) The \$10,292,000 Recovery Zone Project (Taxable) Series 2010 were issued to finance various municipal and county capital projects.

The remaining bonds are payable in annual installments ranging from \$199,000 to \$813,000. The bonds bear interest rates of 1.66% to 6.54%.

The participants of this project will be receiving federal subsidy of 45% for semi-annual interest payments.

There are direct financing leases with participants that have parallel repayment terms to provide the funds for this indebtedness (Refer to Note 4). The aggregate maturities of bonds payable for the next five (5) years and every five (5) years thereafter are as follows:

	 Restricted
Next five years:	
2011	\$ 3,404,961
2012	3,591,501
2013	4,342,178
2014	4,520,531
2015	4,940,727
	20,799,898
Thereafter:	
2016	5,148,834
2017	5,355,705
2018	5,813,625
2019	6,048,524
2020	 6,400,767
	 28,767,455
2021	6,677,342
2022	7,152,401
2023	7,458,594
2024	8,243,636
2025	 6,937,508
	36,469,481

# 5. LONG TERM DEBT (CONTINUED)

	 Restricted
2026 2027 2028 2029 2030	\$ 6,782,366 7,172,541 7,106,148 7,428,002 7,780,428
2031 2032 2033	 36,269,485 7,837,380 8,001,442 8,392,077
2034 2035	8,803,960 8,781,243 41,816,102
2036 2037 2038 2039 2040	2,725,000 1,365,000 1,435,000 1,505,000 1,585,000
2041 2042	 8,615,000 1,660,000 1,745,000 3,405,000
Total Minimum Obligation	\$ 176,142,421
Less: Current Portion of Long Term Debt Add: Unamortized Original Issue Discount/Premium	3,403,233 3,159,915
	\$ 175,899,103

# 6. PENSION PLAN/POST EMPLOYMENT RETIRMENTS BENEFITS

# Plan Description

The Authority had one employee during 2010. The Authority is a participant in the Public Employees' Retirement System (PERS), a cost-sharing multiple-employer defined benefit pension plan administered by the Division of Pensions in the Department of the Treasury, State of New Jersey. The plan provides retirement, death, disability benefits and medical benefits to certain qualifying plan members and beneficiaries. The Public Employees' Retirement System was established January 1, 1955 under the provisions of N.J.S.A. 43:15A. The Public Employees' Retirement System issues publicly available financial reports that include financial statements and required supplementary information. This report may be obtained by writing to the State of New Jersey, Division of Pensions.

The pension contribution and withholding for the last three (3) years are as follows:

	Amour	<u>it</u>	
<u>Year</u>	Employer	<u>En</u>	<u>nployee</u>
2010	Not Determined	\$	7,370
2009	Not Determined		7,370
2008	Not Determined	1	None

It is anticipated that in 2011 the Authority will receive its first pension bill since the Authority first employed someone in 2007. Pension enrollment dates back to June 2007; however, enrollment was not established until September 2008. Payments may include back deductions.

# Post Employment Retirement Benefits

The Authority had no Post Employment Retirement Benefit expense and currently does not expect to provide its employees' with any post-employment retirement benefits.

# 7. COMMITMENTS AND CONTINGENCIES

The Authority may be a party to various legal proceedings. Based upon inquiry of management and direct confirmation from the Authority Attorney, no litigation is pending.

# 8. <u>NET ASSETS</u>

The Net Assets of the Authority are \$459,548.

# 9. INTERLOCAL AGREEMENT

During 2010 the Authority renewed an Interlocal Agreement for services related to payroll services and benefits for its employees with the County of Passaic. This agreement will automatically terminate on or about June 30, 2014 but either party may terminate upon thirty (30) days written notice.

# 10. LEASE

For 2010 the Authority is reviewing the current agreement for the leased office space with the County of Passaic. The lease is subject to renewal annually.

# 11. INTERNAL REVENUE SERVICE ARBITRAGE REBATE LIABILITY

On the fifth (5<sup>th</sup>) anniversary date of the issuance of any bond, a review shall be conducted to determine if the bond proceeds have been expended in accordance with IRS regulations. If said bond proceeds have not been expended in accordance with said regulation, an arbitrage rebate calculation must be performed. If the arbitrage rebate calculation results in an amount due and is filed late, penalties and interest could be added to the obligation. Currently, the PCIA has several bond issues which have been reviewed for rebate and no liability exists.



# THE PASSAIC COUNTY IMPROVEMENT AUTHORITY STATEMENT OF NET ASSETS DECEMBER 31, 2010 UNRESTRICTED FUND

ASSETS	Total stricted Fund - <u>ministrative</u>
<u> 1100270</u>	
Current assets: Cash and Cash Equivalents Prepaid Expenses	\$ 511,475 955
Total current assets	 512,430
Total assets	\$ 512,430
LIABILITIES AND NET ASSETS	
Liabilities: Current liabilities: Accrued expenses and other current liabilities Interfund payable	\$ 47,834 5,048
Total current liabilities	\$ 52,882
Total liabilities	\$ 52,882
Net Assets: Unrestricted	\$ 459,548
Total net assets	\$ 459,548

# THE PASSAIC COUNTY IMPROVEMENT AUTHORITY STATEMENT OF NET ASSETS DECEMBER 31, 2010 RESTRICTED FUND BY PROGRAM

Treasurer's Account		ω	5.048	5,048					\$ 5,048		<b>(</b> P)	2,815	17.7	5,048		\$ 5,048
County Guaranteed Governmental Loan Revenue Bonds, Series 2009		\$ 131,836		131,836	19	B,442,000	8,442,000	327,718	\$ 8,901,574		\$ 90,000 131,836 19			221,855	8,679,718	\$ 8,901,574
Preakness Healthcare Center Expansion Project Lease Revenue Bonds, Series 2006		w	8,581	8,581	4,871,231	22,090,000 (4,286,665)	17,803,335	624,509	\$ 23,307,656		\$ 465,000 166,624 1,352,087	8,600		1,992,311	21,315,346	\$ 23,307,656
Prosecutor's Office Building Improvement Project Lease Revenue Bonds, Series 2005		es.			257,061	5,110,000 (385,206)	4,724,794	241,285	\$ 5,223,140		\$ 250,000 9,312 87,097			346,409	4,876,731	\$ 5,223,140
Parking Facility Revenue Bonds Paterson Parking Project Series 2005		w			14,536	17,595,000 (574,506)	17,020,494	861,288	\$ 17,896,318		\$ 410,000 169,457 131,714			711,171	17,185,147	\$ 17,896,318
Preakness Healthcare Center Expansion Project Lease Revenue Bonds, Series 2005		v <del>s</del>			2,646,640	61,240,000	61,240,000	878,516	\$ 64,765,156		\$ 1,335,000 486,685 1,166,397	20,000	8,581	3,016,663	61,748,493	\$ 64,765,156
	ASSETS	Current assets; Other current assets Due from munichalities	Interfund receivable	Total current assets	Restricted cash and cash equivalents	Restricted net investment in direct financing leases (Costs to be incurred)/Earnings utilized	Net restricted net investments in direct financing leases	Deferred costs: Bond issuance costs, less accumulated amortization	Total assets	LIABILITIES	Current liabilities: Current portion of bonds payable Accured interest on bonds Due to municipalities/counties Capitalized interest payable	Deferred Revenue Accrimenses and other current liabilities Perente for Face	interfund payable	Total current liabilities	Non-current liabilities: Bonds payable, net of current portion, and unamorlized original issue premium/discount	Total liabilities

THE PASSAIC COUNTY IMPROVEMENT AUTHORITY
STATEMENT OF NET ASSETS
DECEMBER 31, 2010
RESTRICTED FUND BY PROGRAM

	Reven Yest Se	Revenue Refunding Yeshiva K'Tana Series 2010	200 Hospital Plaza Corporation Project Series 2010	Recovery Zane Project Series 2010	Total Restricted Funds
ASSETS					
Current assets: Other current assets Due from municipalities interfund receivable	us	57,248 4,386	196	\$ 227,876 5,274	\$ 417,155 9,661 13,629
Total current assets		61,634	196	233,150	440,445
Restricted cash and cash equivalents			27,358,317	32,192	35,179,996
Restricted net investment in direct financing leases (Costs to be incurred/Earnings utilized		21,797,041 (438,617)	29,620,000 (18,453,124)	10,292,000 (205,840)	176,186,041 (24,343,958)
Net restricted net investments in direct financing leases		21,358,424	11,166,876	10,086,160	151,842,083
Deferred costs: Bond issuance costs, less accumulated amortization		434,231	386,921	200,073	3,954,541
Total assets	G	21,854,288	\$ 38,912,310	\$ 10,551,575	\$ 191,417,065
LIABILITIES					
Current fiabilities: Current portion of bonds payable Accrued interest to bonds Accrued interest to bonds Capitalized interest payable Deferred Revenue Reserve for Fees Interfund payable	es	548,233 57,248	\$ 110,155 1,804,622 6,984,858	305,000 227,876 92,226	\$ 3,403,233 1,359,192 2,737,314 1,804,622 7,077,084 31,415 2,233 8,581
Total current liabilities		605,481	8,899,635	625,102	16,423,674
Non-current flabilities: Bonds payable, net of current portion, and unamortized original issue premium/discount		21,248,807	30,012,675	9,926,473	174,993,391
Total liabilities	w	21,654,288	\$ 38,912,310	\$ 10,551,575	\$ 191,417,065

# THE PASSAIC COUNTY IMPROVEMENT AUTHORITY STATEMENT OF REVENUES AND EXPENSES AND CHANGES IN NET ASSETS FOR THE YEAR ENDED DECEMBER 31, 2010 UNRESTRICTED FUND

	Total Unrestricted Fund - <u>Administrative</u>
Operating Revenues:	
Administrative:	
· · ·	\$ 31,268
2005 Paterson Parking Project	22,990
2005 Prosecutor's Office Building Improvement Project	5,110
2006 Preakness Healthcare Center Expansion Project	22,090
2010 Revenue Refunding -Yeshiva K'Tana	112,891
2010 200 Hospital Plaza Corporation Project	182,720
2010 Recovery Zone Project	34,022
2010 Bank Program	5,940
Application Fees	3,300
Total administrative	420,331
Total operating revenues	420,331
Operating Expenses:	
Salaries And Wages	97,934
Fringe Benefits	12,247
Payroll Taxes	5,999
Professional services	55,720
Other Expenses	7,049
Total operating expenses	178,948
Operating Income/(Loss)	241,382
Non-Operating Revenue/(Expenses):	4.000
Interest on Investments	1,239
Miscellaneous	15
Total non-operating revenues	1,254
Change in net assets	242,636
Net Assets, beginning	216,911
Net Assets, ending	\$ 459,547

THE PASSAIC COUNTY IMPROVEMENT AUTHORITY
STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS
FOR THE YEAR ENDED DECEMBER 31, 2010
RESTRICTED FUND BY PROGRAM

Illicare Center County Gueranteed Governmental Governmental Treasurer's 1006 Saries 2009 Account	1,057,960 \$ 426,280 \$ 86,561	1,057,950 426,283 86,561	22,090 86,561	26,390 86,561	1,007,159 400,580	1,033,549 400,580 86,561	24,411 25,703	(24,411), (25,703)	м · · · · · · · · · · · · · · · · · · ·
Preakness Heallncare Center Expansion Project Lease Revenue Bonds, Senes 2006	\$ 1,06	1,0			1,00	1,03		9	<b>↔</b>
Prosecular's Office Building Improvements Project Lease Revenue Bonds, Series 2005	\$ 260,903	260,940	5,110	10,110	234,744	244,854	16,086	(16,086)	es es
Parking Facility Revenue Bonds Paterson Parking Project Series 2005	\$ 885,729	885,739	17,990 5,000	22,990	817,710	B40,700	45,039	(45,039)	₩
Preakness Heallhcare Center Expansion Project Lease Revenue Bonds, Series 2005	\$ 3,004,864	3,004,864	31,268 4,000	35,268	2,933,493	2,968,761	36,103	(36,103)	4
	Revenues: Development and financial assistance revenues Interest	Total revenues	Expenses: Services by contract: Administrative fees Trustee fees	Services by contract	Interest Interest rebate (expense) income	Total expenses	Revenues over expenses before amortization	Non-Operating Revenues/(Expenses): Amortization of costs of Issuance	Changes in Net Assets

# THE PASSAIC COUNTY IMPROVEMENT AUTHORITY STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS FOR THE YEAR ENDED DECEMBER 31, 2010 RESTRICTED FUND BY PROGRAM

	Revenue Refunding Yeshiva KTana Series 2010		200 Hospital Plaza Corporation Project Series 2010	Rec S	Recovery Zone Project Series 2010		Total Restricted Funds
Revenues: Development and financial assistance revenues Interest	\$ 264,123	s I	11,599	ь	231,925	(s)	6,143,383 87,092
Total revenues	264,123		12,079		231,926		6,230,475
Expenses: Services by contract: Administrative fees Trustee fees		ļ	4,000 5,000				167,018 23,300
Services by contract			000'6				150,318
Interest	259,737				227,876		5,881,300
Total expenses	259,737	]	000'6		227,876		6,071,618
Revenues over expenses before amortization	4,386	,	3,079		4.050	ļ	158,857
Non-Operating Revenues/(Expenses); Amortization of costs of issuance	(4,386)	_1	(3,079)		(4,050)		(158,857)
Changes in Net Assets	9	<u>"</u>	A Salah and a sala	8		w W	



# GENERAL COMMENTS DECEMBER 31, 2010

### Unrestricted Fund

# Cash Balances

The cash balances were verified with the statements rendered by the trustee and other depositories and also confirmed by direct communication.

# Contracts and Agreements Required to be Advertised for N.J.S.A. 40A:11-4 (As Amended)

N.J.S.A. 40A:11-4 (as amended) states, "Every contract or agreement, for the performance of any work or the furnishing or hiring of any materials or supplies, the cost or the contract price whereof is to be paid with or out of public funds not included with the terms of Section 3 of this act, shall be made or awarded only after public act or specifically by any other law. No work, materials or supplies shall be undertaken, acquired or furnished for a sum exceeding in the aggregate of \$21,000.00 through June 30, 2010 and \$26,000.00 effective July 1, 2010 thereafter, except by contract or agreement."

The Commissioners of the Authority have the responsibility of determining whether any contract or agreement might result in violation of the statute. When a question arises, the Authority Counsel's opinion should be sought before a commitment is made.

The minutes indicate that resolutions were adopted and advertised authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 40A:11-5 (as amended).

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the result of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear cut violations existed.

Our examination of expenditures did not reveal any individual payments, contracts or agreements in excess of \$21,000.00 through June 30, 2010 and \$26,000.00 effective July 1, 2010 thereafter "for the performance of any work or the furnishing or hiring of any materials or supplies" other than those where bids had been previously sought by public advertisement or where a resolution had been previously adopted under the provisions of N.J.S.A. 40:11-6.

# Revenues

The Authority's revenues from administration and financing fees were adequate to cover the Authority's operating costs.

Receipts from administration and financing charges were checked to the records maintained and verified as proper in conjunction with the fees established by the Authority.

# GENERAL COMMENTS (CONTINUED) DECEMBER 31, 2010

# Unrestricted Fund (Continued)

# **Expenditures**

In accordance with the Statutes, the Authority adopted an annual operating budget for the fiscal year ending December 31, 2010.

All principal and interest on the Authority's bonded indebtedness due in 2010 has been paid.

# Other Comments

An exit conference with the Authority was held.

# Acknowledgment

We wish to express our appreciation for the cooperation received from the Passaic County Improvement Authority officials and professionals, and for the courtesies extended to us during the course of the audit.

# Filing Audit Report, N.J.S.A. 40A:5A-15

A copy of this report has been filed with the Division of Local Government Services.

# RECOMMENDATIONS DECEMBER 31, 2010

None.

The comments noted in our audit were not of such magnitude that they precluded us from issuing an unqualified opinion on the financial statements taken as a whole.

Very truly yours,

Walter Ryglicki

Certified Public Accountant

Registered Municipal Accountant #408

For the Firm

SAMUEL KLEIN AND COMPANY

Certified Public Accountants